



What Happens Now for the Budding U.S. Solar Manufacturing Ecosystem?

PV CellTech | October 2025



ABOUT



The leading voice for all
clean energy technology

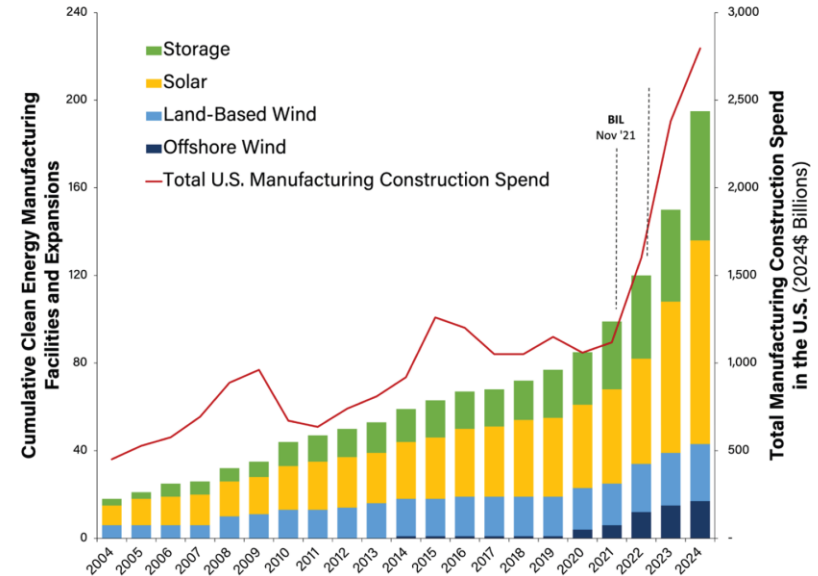
The American Clean Power Association (ACP) is dedicated to **meeting America's energy goals** and **strengthening the economy** through the growth of affordable, reliable and American-made power.



A Brief History of Solar Manufacturing Resurgence

- **>90** operating primary solar component manufacturing facilities in the U.S. (15 under construction)
- **\$41 billion** in domestic spending generated by factory construction over past 3 years
- **\$19.4 billion** in annual domestic spending from operating factories.

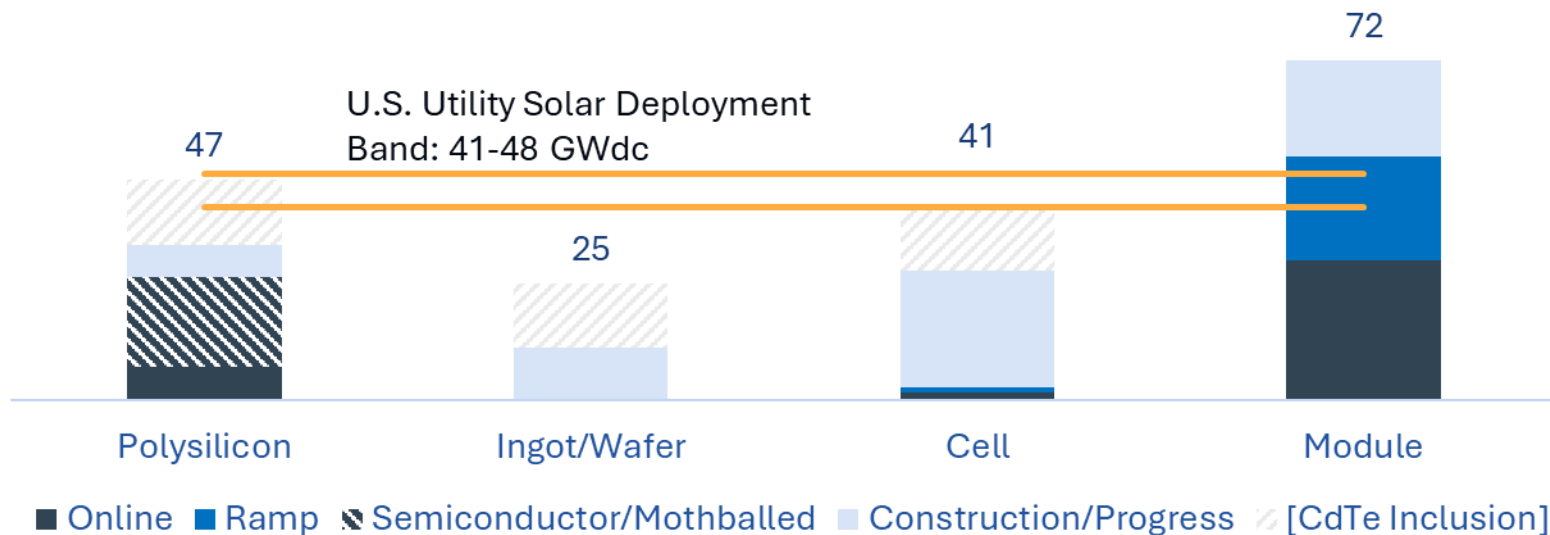
Clean Energy Manufacturing Facilities (#) and Total U.S. Economy-Wide Manufacturing Investment (\$B)



Source: ACP [America Builds Power: The State of Clean Energy Manufacturing](#)

Realistic Path to Meeting U.S. Demand

U.S. Solar Manufacturing Capacity, 2025 (GWdc)



Source: Clean Energy Associates *PV Supply, Technology and Policy Report Q2 2025*, ACP

...and then 2025



Tariffs

- Non-sectoral (IEEPA)
- AD/CVD (Solar 3 and 4)
- Commodities 232s
- Sector-specific (Poly 232, 201, 301)



OBBBA

- ITC/PTC phase out
- Domestic content also phased out
- FEOC restrictions without guidance



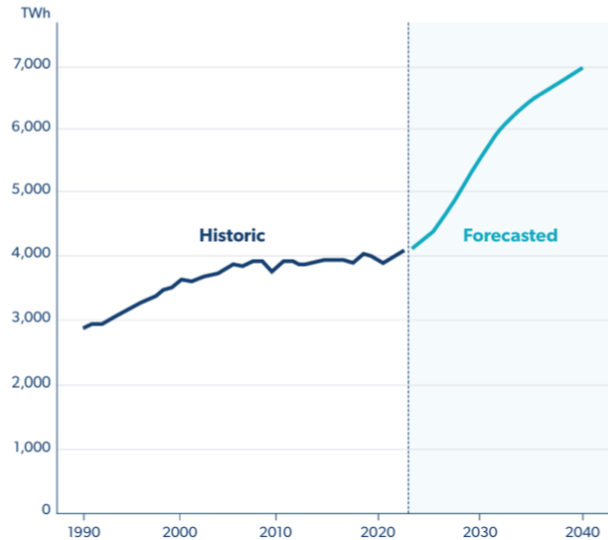
Permitting Obstruction

- Raised risks and costs to project development
→ reduced appetite for technology and supplier risk

= Softer demand outlook and more hurdles for U.S. solar manufacturers

The Need is Clear: Electricity Demand will Skyrocket

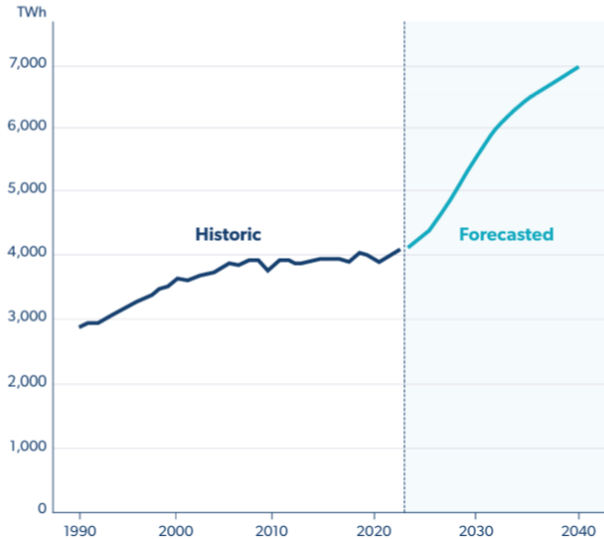
By 2035, the U.S. will need 50% more annual electric energy production than today



Source: ACP and S&P Global [National Demand Study](#) March 2025

The Need is Clear: Renewables and Storage are Ready

By 2035, the U.S. will need 50% more annual electric energy production than today



Expected Deployment Timelines by Generation Type



Source: ACP and S&P Global [National Demand Study](#) March 2025

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But will demand be met with domestic supply?



Choose your own policy and market adventure: U.S. c-Si Cell Manufacturing as an Example



Tariffs raise the price of imported competition: AD/CVD, Section 201

... and raise the cost of production: Section 301 (non-exempted equipment), IEEPA
... or could do both: Polysilicon 232 depending on rates and quotas



FEOC restrictions should benefit domestic suppliers

... depending on Treasury interpretation and guidance (e.g., certification requirements, effective control provisions)
... and cost/availability of compliant sub-suppliers (e.g., wafers)

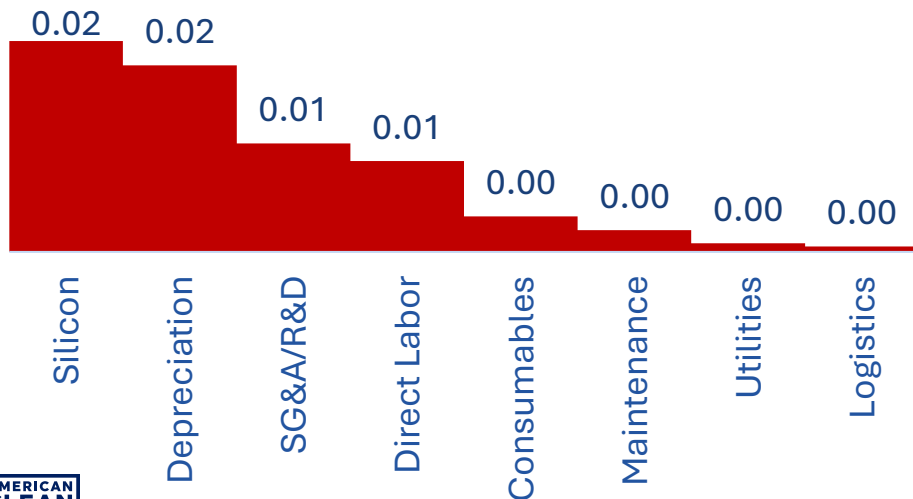
Meanwhile...

- Investment capital is harder to raise, more expensive if available
- Supply chain partners hesitant to follow customers to market

Challenges for Building an Upstream U.S. Ecosystem: Costs

Ex: Building U.S. wafers estimated to be 2X the cost of SE Asia wafers

**Cost Premium for U.S. Ingot/Wafer Manufacturing over
SE Asia Facility (\$/Wdc)**



Polysilicon

Traceable, non-China premium
PERC vs. TOPCon costs nearly 1¢

Depreciation

5X-6X CapEx vs. SE Asia
Imported equipment

Labor

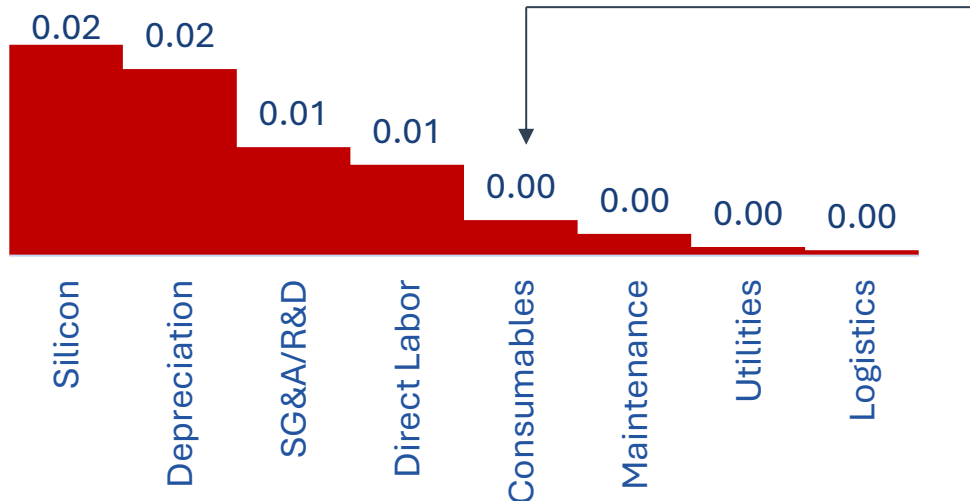
<1 c/W difference, but does not
consider training requirements,
skills gap



Source: Clean Energy Associates PV Price Forecasting Q2 2025, ACP

Challenges for Building an Upstream U.S. Ecosystem: Local Supply Chains

Cost Premium for U.S. Ingot/Wafer Manufacturing over
SE Asia Facility (\$/Wdc)



Consumables

Argon – likely low difference, especially with recycling

Diamond wire saws and **Quartz crucibles** are critical consumables without robust domestic supply

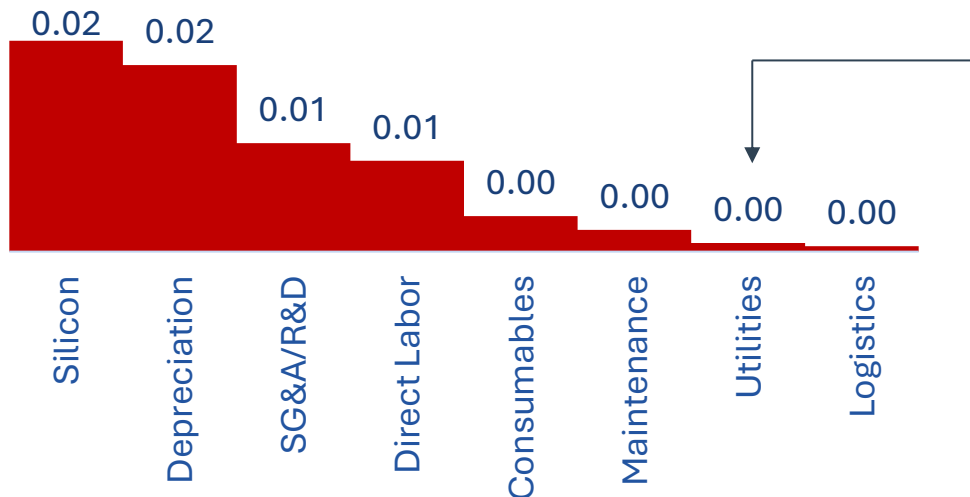
U.S. is the leading source of ultra-high purity silica needed for quartz crucibles.



Source: Clean Energy Associates PV Price Forecasting Q2 2025, ACP

Challenges for Building an Upstream U.S. Ecosystem: Macroeconomic risk

**Cost Premium for U.S. Ingot/Wafer Manufacturing over
SE Asia Facility (\$/Wdc)**



Utilities

U.S. historically has very competitive utility rates

If energy supply is constrained, power prices will increase and impact the cost of manufacturing

Ingot/Wafering requires stable, consistent power



Source: Clean Energy Associates PV Price Forecasting Q2 2025, ACP

Translating Industry Needs to Priorities

Build market certainty

Policy environment should support – not punish – U.S. manufacturing investment

- Responsive, workable, and administrable OBBBA implementation
- Strategic and stable approach to tariffs
- Support deployment, which serves as U.S. manufacturers' demand base

Solar is American-made

Combat misperception that U.S. solar is intrinsically foreign

- U.S.-made solar should be *celebrated and defended*, not a pipedream for future achievement

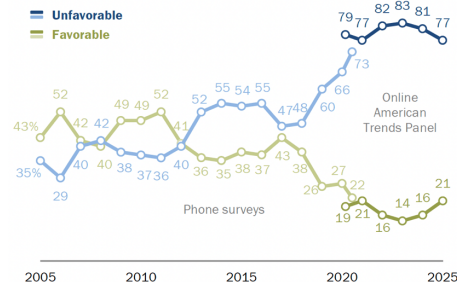


Policy engagement that reflects ambition and realism

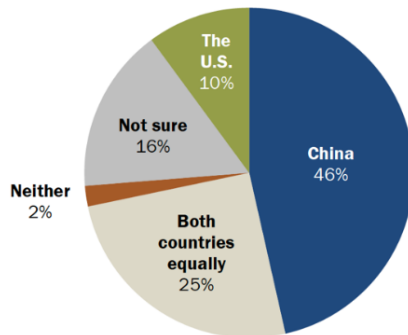
Solar supply chains must meet the politics of the moment

American views of China warm slightly for first time since 2017

% of U.S. adults who have a(n) ___ opinion of China



% of U.S. adults who say that when it comes to trade between the U.S. and China, ___ benefits more



But can't assume widespread agreement that solar is a must



POLITICO

China doubles down on climate, wind and solar pledges — a day after Trump called them a 'scam'

Clean energy is the "trend of our time," Chinese President Xi Jinping said while announcing modest targets for trimming the economic superpower's carbon pollution.



Source: [Pew Research Center](#)

Information Classification: General

Build recognition that manufacturing drives innovation

U.S. Department of Defense

U.S. manufacturing drives

55% of patents and

70% of R&D spending

Automation is Innovation



Higher cost of labor



More automation



Localization of
technicians,
engineering and
research

The Broad Ecosystem Matters

Steel Module Frames



Reduce flex on Large
Format Modules



Thinner wafers?



Poly cost reduction
Supports HJT?



U.S. manufacturing strengthens industry and local economies

Domestic solar manufacturing boasts a
4X jobs multiplier

Solar manufacturing earnings (including
benefits) are nearly **\$60k more** than
average U.S. worker

\$19.2 billion is annual domestic
spending generated

90+ Solar Manufacturing Facilities across 31 States



Our mission is to mobilize
at a moment's notice,
engage elected officials,
and **champion the
cause of clean energy
jobs, innovation, and
power.**



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